### 103D CONGRESS 1ST SESSION

# H. R. 1409

To amend the Internal Revenue Code of 1986 to reduce compliance costs and administrative burdens in connection with foreign taxes, and for other purposes.

## IN THE HOUSE OF REPRESENTATIVES

MARCH 18, 1993

Mr. Thomas of California introduced the following bill; which was referred to the Committee on Ways and Means

# A BILL

To amend the Internal Revenue Code of 1986 to reduce compliance costs and administrative burdens in connection with foreign taxes, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE: AMENDMENT OF 1986 TAX CODE.
- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Foreign Tax Simplification Act of 1993".
- 6 (b) Amendment of 1986 Code.—Except as other-
- 7 wise expressly provided, whenever in this Act an amend-
- 8 ment or repeal is expressed in terms of an amendment
- 9 to, or repeal of, a section or other provision, the reference

- 1 shall be considered to be made to a section or other provi-
- 2 sion of the Internal Revenue Code of 1986.
- 3 SEC. 2. LIMITED APPLICATION OF UNIFORM CAPITALIZA-
- 4 TION RULES TO FOREIGN PERSONS.
- 5 (A) IN GENERAL.—Section 263A(c) (relating to ex-
- 6 ceptions) is amended by adding at the end thereof the fol-
- 7 lowing new paragraph:
- 8 "(7) FOREIGN PERSONS.—This section shall
- 9 not apply to any foreign person except to the extent
- 10 necessary for the computation of taxable income
- under sections 871(b)(2) and 882(a)(2) for purposes
- of the taxes imposed by sections 871(b)(1) and
- 13 882(a)(1)."
- 14 (b) EFFECTIVE DATE.—The amendment made by
- 15 this section shall apply to costs incurred after December
- 16 31, 1993, in taxable years ending after such date.
- 17 SEC. 3. DEFINITION OF PASSIVE FOREIGN INVESTMENT
- 18 COMPANY.
- 19 (a) Exclusion of Controlled Foreign Cor-
- 20 PORATIONS.—Section 1296 (defining passive foreign in-
- 21 vestment company) is amended by adding at the end
- 22 thereof the following new subsection:
- 23 "(e) Section 957 Corporations.—For purposes of
- 24 this part, a foreign corporation shall not be considered a
- 25 passive foreign investment company for any day on which

- 1 such corporation was a controlled foreign corporation to2 which section 957(a) applied."
- 3 (b) Effective Date.—
- 4 (1) IN GENERAL.—The amendment made by 5 this section shall apply to taxable years of foreign 6 corporations ending after December 31, 1992.
- 7 (2) Transition rule.—If, for the 1st taxable year to which the amendment made by this section 8 9 applies, a foreign corporation which was a passive 10 foreign investment corporation for any preceding 11 taxable year is not such a corporation for such 1st 12 taxable year by reason of such amendment, section 13 1297(b)(1) of the Internal Revenue Code of 1986 14 shall not apply to such 1st taxable year and subse-15 quent taxable years solely by reason of such corpora-16 tion being a passive foreign investment corporation 17 before such 1st taxable year.

#### 18 SEC. 4. APPLICATION OF SEPARATE FOREIGN TAX CREDIT

- 19 LIMITATION FOR NONCONTROLLED SECTION
  20 902 CORPORATIONS.
- 21 (a) IN GENERAL.—Subparagraph (E) of section
- 22 904(d)(1) (relating to separate application of section with
- 23 respect to certain categories of income) is amended to read
- 24 as follows:

1	"(E) in the case of a corporation, divi-
2	dends from all noncontrolled section 902 cor-
3	porations,".
4	(b) EFFECTIVE DATE.—The amendment made by
5	this section shall apply to taxable years beginning after
6	December 31, 1992.
7	SEC. 5. EXCHANGE RATE USED IN TRANSLATING FOREIGN
8	TAXES.
9	(a) Accrued Taxes Translated by Using Aver-
10	AGE RATE FOR YEAR TO WHICH TAXES RELATE.—
11	(1) In general.—Subsection (a) of section
12	986 (relating to translation of foreign taxes) is
13	amended to read as follows:
14	"(a) Foreign Income Taxes.—
15	"(1) Translation of accrued taxes.—
16	"(A) In general.—For purposes of deter-
17	mining the amount of the foreign tax credit, in
18	the case of a taxpayer who takes foreign income
19	taxes into account when accrued, the amount of
20	any foreign income taxes (and any adjustment
21	thereto) shall be translated into dollars by using
22	the average exchange rate for the taxable year
23	to which such taxes relate.
24	"(B) Exception for taxes not paid
25	WITHIN FOLLOWING 2 YEARS.—

1	"(i) Subparagraph (A) shall not apply
2	to any foreign income taxes paid after the
3	date 2 years after the close of the taxable
4	year to which such taxes relate.
5	''(ii) Subparagraph (A) shall not
6	apply to taxes paid before the beginning of
7	the taxable year to which such taxes relate.
8	"(C) Exception for inflationary cur-
9	RENCIES.—To the extent provided in regula-
10	tions, subparagraph (A) shall not apply to any
11	foreign income taxes the liability for which is
12	denominated in any currency determined to be
13	an inflationary currency under such regulations.
14	"(D) Cross reference.—
	"For adjustments where tax is not paid within 2 years, see section 905(c).
15	"(2) Translation of taxes to which para-
16	GRAPH (1) DOES NOT APPLY.—For purposes of de-
17	termining the amount of the foreign tax credit, in
18	the case of any foreign income taxes to which sub-
19	paragraph (A) of paragraph (1) does not apply—
20	"(A) such taxes shall be translated into
21	dollars using the exchange rates as of the time
22	such taxes were paid to the foreign country or
23	possession of the United States, and

1	"(B) any adjustment to the amount of
2	such taxes shall be translated into dollars
3	using—
4	"(i) except as provided in clause (ii),
5	the exchange rate as of the time when such
6	adjustment is paid to the foreign country
7	or possession, or
8	"(ii) in the case of any refund or cred-
9	it of foreign income taxes, using the ex-
10	change rate as of the time of the original
11	payment of such foreign income taxes.
12	"(3) Foreign income taxes.—For purposes
13	of this subsection, the term 'foreign income taxes'
14	means any income, war profits, or excess profits
15	taxes paid or accrued to any foreign country or to
16	any possession of the United States."
17	(2) Adjustment when not paid within 2
18	YEARS AFTER YEAR TO WHICH TAXES RELATE.—
19	Subsection (c) of section 905 is amended to read as
20	follows:
21	"(c) Adjustments to Accrued Taxes.—
22	"(1) In general.—If—
23	"(A) accrued taxes when paid differ from
24	the amounts claimed as credits by the taxpayer,

- 1 "(B) accrued taxes are not paid before the 2 date 2 years after the close of the taxable year 3 to which such taxes relate, or
- 4 "(C) any tax paid is refunded in whole or 5 in part,
  - the taxpayer shall notify the Secretary, who shall redetermine the amount of the tax for the year or years affected.
    - "(2) Special rule for taxes not paid within 2 years.—In making the redetermination under paragraph (1), no credit shall be allowed for accrued taxes not paid before the date referred to in subparagraph (B) of paragraph (1). Any such taxes if subsequently paid shall be taken into account for the taxable year in which paid and no redetermination under this section shall be made on account of such payment.
    - "(3) Adjustments.—The amount of tax due on any redetermination under paragraph (1) (if any) shall be paid by the taxpayer on notice and demand by the Secretary, and the amount of tax overpaid (if any) shall be credited or refunded to the taxpayer in accordance with subchapter B of chapter 66 (section 6511 et seq.).

"(4) Bond requirements.—In the case of any tax accrued but not paid, the Secretary, as a condition precedent to the allowance of the credit provided in this subpart, may require the taxpayer to give a bond, with sureties satisfactory to and approved by the Secretary, in such sum as the Secretary may require, conditioned on the payment by the taxpayer of any amount of tax found due on any such redetermination. Any such bond shall contain such further conditions as the Secretary may require.

"(5) OTHER SPECIAL RULES.—In any redetermination under paragraph (1) by the Secretary of the amount of tax due from the taxpayer for the year or years affected by a refund, the amount of the taxes refunded for which credit has been allowed under this section shall be reduced by the amount of any tax described in section 901 imposed by the foreign country or possession of the United States with respect to such refund; but no credit under this subpart, or deduction under section 164, shall be allowed for any taxable year with respect to any such tax imposed on the refund. No interest shall be assessed or collected on any amount of tax due on any redetermination by the Secretary, resulting from a

- refund to the taxpayer, for any period before the receipt of such refund, except to the extent interest was paid by the foreign country or possession of the United States on such refund for such period."
  - (b) AUTHORITY TO USE AVERAGE RATES.—
  - (1) IN GENERAL.—Subsection (a) of section 986 (relating to foreign taxes) is amended by adding at the end thereof the following new paragraph:
  - "(3) AUTHORITY TO PERMIT USE OF AVERAGE RATES.—To the extent prescribed in regulations, the average exchange rate for the period (specified in such regulations) during which the taxes or adjustment is paid may be used instead of the exchange rate as of the time of such payment."
  - (2) DETERMINATION OF AVERAGE RATES.— Subsection (c) of section 989 is amended by striking "and" at the end of paragraph (4), by striking the period at the end of paragraph (5) and inserting ", and", and by adding at the end thereof the following new paragraph:
  - "(6) setting forth procedures for determining the average exchange rate for any period."
  - (3) CONFORMING AMENDMENTS.—Subsection (b) of section 989 is amended by striking "weighted" each place it appears.

1	(c) EFFECTIVE DATE.—The amendments made by
2	this section shall apply to taxes paid or accrued in taxable
3	years beginning after December 31, 1992.
4	SEC. 6. LOOK-THRU RULES FOR CONTROLLED FOREIGN
5	CORPORATIONS NOT TO APPLY TO SEPARATE
6	CATEGORIES WITH DE MINIMIS AMOUNTS.
7	(a) IN GENERAL.—Section 904(d)(3)(E) (relating to
8	look-thru applies only where subpart F applies) is
9	amended to read as follows:
10	"(E) Look-through applies only where
11	SEPARATE CATEGORY INCOME NOT DE MINIMIS.—
12	"(i) In general.—If the aggregate gross
13	income in all separate categories of a foreign
14	corporation for the taxable year is less than the
15	lesser of—
16	"(I) 5 percent of gross income, or
17	"(II) \$1,000,000,
18	no part of its gross income for such taxable
19	year shall be treated as income in a separate
20	category, except that this sentence shall not
21	apply to any income which (without regard to
22	this sentence) would be treated as financial
23	services income.
24	"(ii) Passive income.—Solely for pur-
25	poses of applying subparagraph (D), passive in-

- come of a foreign corporation shall not be treated as income in a separate category if the requirements of section 954(b)(4) are met with respect to such income."
- 5 (b) EFFECTIVE DATE.—The amendment made by 6 this section shall apply to taxable years beginning after 7 December 31, 1992.